

Message Text

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ACTION EUR-25

INFO OCT-01 IO-13 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-12 TRSE-00 MBFR-03

SAJ-01 SS-15 NSC-10 ACDA-19 AEC-11 EB-11 CU-04 OIC-04

SCI-06 CIEP-02 COME-00 STR-08 RSR-01 /181 W

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R 221948 Z JUN 73

FM USMISSION NATO

TO SECSTATE WASHDC 578

SECDEF WASHDC

INFO ALL NATO CAPITALS 3078

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

USMISSION GENEVA

USCINCEUR

USNMR SHAPE

C O N F I D E N T I A L USNATO 3025

E. O. 11652: GDS 12-31-79

TAGS: PFOR, NATO

SUBJECT: NAC DISCUSSION OF FOLLOW- UP TO MINISTERIAL

SUMMARY. COUNCIL AGREED AT JUNE 22 MEETING THAT SENIOR POLADS SHOULD CONCENTRATE DURING WEEK OF JUNE 25 ON PREPARATIONS FOR FIRST STAGE OF CSCE. ATTENTION WILL THEN TURN TO MBFR, WITH UNDERSTANDING THAT PROGRESS WILL DEPEND UPON TIMELY NATIONAL SUBMISSIONS. NETHERLANDS PERMREP ACCEPTED AMBASSADOR RUMSFELD'S EXPLANATION THAT WORK ON MBFR NEGOTIATING POSITION AND FURTHER WORK ON GUIDELINES AND OUTCOME SHOULD PROCEED IN TENDEM. WORK PROGRAM ON OTHER ISSUES, INCLUDING ATLANTIC RELATIONS, REMAINS FLEXIBLE AND WILL BE SUBJECT OF FURTHER DISCUSSION. END SUMMARY.

1. SYG LUNS OUTLINED WORK PROGRAM UNDER WHICH SPC WILL CONCENTRATE ON CSCE DURING WEEK OF JUNE25, WITH CONFIDENTIAL

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COUNCIL AND SPC TURNING TO MBFR AFTER OPENING OF CSCE MINISTERIAL. LATTER WORK, HE NOTED, WOULD DEPEND UPON TIMELY SUBMISSIONS OF NATIONAL PAPERS, PARTICULARLY US PAPER, WHICH HE SAID WAS EXPECTED BY MID- JULY. HE RECALLED

INTEREST IN FURTHER SALT CONSULTATIONS, INCLUDING MEETING FAIRLY SOON WITH AMBASSADOR JOHNSON. WORK PROGRAMS FOR SUBJECTS SUCH AS BALANCE OF PAYMENTS/ BURDEN SHARING AND ECONADS COULD BE ARRANGED LATER, LUNS SAID, AND ADDED THAT HE WOULD HAVE SUGGESTIONS ON HOW TO PROCEED ON BURDEN SHARING WITHIN A WEEK OR SO. LUNS DID NOT RPT NOT MENTION ATLANTIC RELATIONS.

2. COUNCIL ACCEPTED WORK PROGRAM OUTLINED BY LUNS WITHOUT OBJECTION. BELGIAN PERMREP (DE STAERCKE) NOTED THAT EC-9 WERE MEETING JUNE 21-22 ON CSCE ISSUE AND THAT SPC WOULD RECEIVE FULL REPORT ON RESULTS AT JUNE 25 MEETING. ON MBFR, DE STAERCKE STRESSED NEED AGREE ON RELATIONSHIP BETWEEN COUNCIL AND RECONSTITUTED AD HOC GROUP AND, WITH REFERENCE TO EMISSARY SYSTEM, ON RELATIONSHIP BETWEEN ALLIED DELS AND OTHER SIDE. HE CONFIRMED THAT BELGIANS WOULD SOON PRESENT PAPER ON THESE POINTS. IN ADDITION, DE STAERCKE SAID BELGIANS WOULD PRESENT PAPER BEFORE MID- JULY ON SUBSTANTIVE ASPECTS OF MBFR NEGOTIATING POSITION.

3. AMBASSADOR RUMSFELD STATED US AGREEMENT TO WORK PROGRAM. HE WELCOMED HIGH DEGREE OF CONSENSUS ALREADY REACHED AMONG ALLIES ON ISSUES RELATING TO FIRST STAGE OF CSCE AND AGREED THAT DURING NEXT WEEK SPC COULD FOCUS ON MINISTERIAL SPEECHES AND FIRST STAGE COMMUNIQUE. TURNING TO MBFR, RUMSFELD CLARIFIED TIMING OF PRESENTATION OF US PAPER ON NEGOTIATING POSITION BY POINTING OUT THAT PAPER WOULD PROBABLY NOT BE AVAILABLE PRIOR TO MID- JULY. HE STRESSED THAT MBFR WORK PROGRAM SHOULD FOCUS NOW ON DEVELOPMENT OF NEGOTIATING POSITION AND NEED TO DEAL SPECIFICALLY WITH UNRESOLVED ISSUES IN GUIDELINES PAPER. DURING COURSE OF WORK ON NEGOTIATING POSITION, HE SAID, REMAINING POINTS OF DISAGREEMENT IN GUIDELINES WOULD BE ADDRESSED AND RESOLVED. RUMSFELD ADVISED THAT US INTENDED CONTINUE PRACTICE OF FULL AND TIMELY SALT CONSULTATIONS WITH ALLIES AND SAID HE WOULD TRANSMIT TO WASHINGTON ANY IDEAS ALLIES MIGHT HAVE ON

FUTURE CONSULTATIONS. ON ATLANTIC RELATIONS, AMBASSADOR RUMSFELD RECALLED AND REREAD FORMULATION IN ARTICLE THREE OF COPENHAGEN
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COMMUNIQUE STATING THAT THE TIME HAD COME " FOR THEIR GOVERNMENTS TO EXAMINE IN A SPIRIT OF SOLIDARITY AND BY A COMMON EFFORT THEIR RELATIONSHIPS IN THE LIGHT OF THESE CHANGES" AND STRESSED THAT US WAS FLEXIBLE AND CONSIDERED FLEXIBILITY DESIRABLE AS TO HOW FURTHER WORK ON ATLANTIC RELATIONS SHOULD PROCEED. IN CONCLUSION, RUMSFELD ADVISED THAT US WAS NOT RIGID ON PROCEDURE FOR FURTHER ALLIED WORK ON BURDEN SHARING (THUS LEAVING OPEN QUESTION OF WHETHER TO USE THE NAC OR THE DPC). HE OBSERVED, HOWEVER, THAT ON BASIS HIS RECENT VISIT TO WASHINGTON HE COULD REPORT INTENSE INTEREST IN THIS SUBJECT ON PART MEMBERS OF CONGRESS. WITH REFERENCE TO LATTER POINT, SYG LUNS NOTED THAT DURING JUNE 21 MEETING WITH WEU PARLIAMENTARIANS IN PARIS, HE HAD DETECTED MOOD OF " EUPHORIA" REGARDING WESTERN DEFENSE CAPABILITIES, WHICH

HE SAID GREW OUT OF RECENT DPC MINISTERIAL. SPEECH BY GENERAL GOODPASTER, HE SAID, HAD USEFUL IMPACT IN DEFLATING EUPHORIA.

4. CANADIAN REP (MARSHALL) EXPRESSED HOPE THAT ALLIES WOULD SOON BE ADVISED ON SOVIET ACCEPTANCE OF MBFR DATE. IF NOT, HE SAID, OTTAWA BELIEVED COUNCIL SHOULD CONSIDER QUESTION OF AGREEING TO DATE FOR SECOND STAGE OF CSCE AS PROVIDED FOR IN ARTICLE 5 OF COMMUNIQUE. LUNS RECALLED THAT HE HAD REITERATED TO WEU PARLIAMENTARIANS THAT ALLIES HAD NOT ABANDONED CSCE/ MBFR PARALLELISM.

5. REFERRING TO RUMSFELD' S SUGGESTION THAT FURTHER MBFR WORK CONCENTRATE ON NEGOTIATING POSITION, NETHERLANDS PERMREP (SPIERENBURG) STRESSED THAT ALLIES WERE NOT IN FULL AGREEMENT ON GUIDELINES. HE SAID THAT IT WOULD BE DANGEROUS TO PAPER OVER THESE DIFFERENCES, WHICH WOULD RETRUN TO PLAGUE ALLIES DURING NEGOTIATIONS. AMBASSADOR RUMSFELD, WITH USEFUL ASSIST FROM DE STAERCKE, EXPLAINED THAT IT WAS NOT US INTENTION IGNORE OR PAPER OVER DIFFERENCES ON GUIDELINES. HE POINTED OUT, HOWEVER, THAT IT WOULD BE FAR EASIER TO RESOLVE THESE DIFFERENCES IN CONCRETE CONTEXT OF DISCUSSING ACCEPTABLE OUTCOME OF DEVELOPING NEGOTIATING POSITION RATHER THAN CONTINUE DISCUSS THEM IN ABSTRACT. SPIERENBURG SAID HE FOUND RUMSFELD' S STATEMENT QUITE REASSURING.

6. UK PERMREP (PECK) EMPHASIZED NEED MOVE QUICKLY ON MBFR IN VIEW FACT THAT TALKS WOULD PROBABLY BEGIN OCTOBER 30.
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ON GUIDELINES, PECK OBSERVED THAT POSITION WERE CLOSE ENOUGH TO ALLOW SPC TO WORK ON NEGOTIATING POSITION. HE ALSO SUGGESTED THAT CONTINUING DIFFERENCES ON PARA 9 (STATIONED/ INDIGENOUS FORCES) WAS USEFUL IN THAT IT KEPT SOVIETS GUESSING ABOUT EVENTUAL ALLIED POSITION. PECK ALSO STRESSED NEED TO OBTAIN MILITARY ADVISE IN DEVELOPING MBFR POSITION, WHICH HE SAID WAS POSSIBLE ONLY THROUGH MBFR WORKING GROUP. HE SUGGESTED THAT ON OCCASION DELEGATIONS MIGHT WISH TO BEEF UP THEIR PARTICIPATION IN MBFR WORKING GROUP WITH EXPERTS FROM CAPITALS.

7. COMMENT: WE BELIEVE COUNCIL GOT OFF TO GOOD AND LOGICAL START IN IMPLEMENTING MINISTERIAL INSTRUCTIONS. ON ATLANTIC RELATIONS, WE BELIEVE SITUATION CONTINUES TO HAVE DESIRED FLEXIBILITY.
RUMSFELD

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Message Attributes

Automatic Decaptioning: X
Capture Date: 02 APR 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 22 JUN 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973NATO03025
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730634/abqceand.tel
Line Count: 159
Locator: TEXT ON-LINE
Office: n/a
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 15 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <15-Aug-2001 by willialc>; APPROVED <19-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: NAC DISCUSSION OF FOLLOW- UP TO MINISTERIAL
TAGS: PFOR, NATO
To: STATE
SECDEF INFO ALL NATO CAPITALS
HELSINKI
MOSCOW
GENEVA
USCINCEUR
USNMR SHAPE

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005